The Real Estate (Regulation & Development) Act 2016, and Rules thereunder

Gujarat RERA

FAQs

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1. The Real Estate (Regulation & Development) Act, 2016:

This section gives the objective and key definitions used in the act. It addresses queries related to the eligibility, procedures and documents required for registration of projects and agents. The possible actions that the authority is empowered to take to deal with unfair practices including revocation of the project. It defines functions & duties of the promoter, as well as rights & duties of the allottees. A general overview is there of the Authority and Appellate Tribunal comprising of their respective functions, powers and establishment. It lays down the powers delegated for the recovery of interest, penalty or compensation related to offences. In addition it lays down specific directions to the Authority pertaining to finance, accounts & audit reports.

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1.1. Objective of Real Estate (Regulation & Development) Act, 2016

The object of this Act is to establish the Real Estate Regulatory Authority and Appellate Tribunal, for regulation and promotion of the real estate sector, to ensure sale of plot etc., in an efficient and transparent manner, to protect the interest of consumers, and to establish adjudicating mechanism for speedy redressal of disputes. The **Important Objectives** may be summarized as under;

- i. To ensure accountability towards Allottees and protect their interests.
- ii. To ensure fair-play and reduce frauds and delays.
- iii. To introduce professionalism and pan India standardization.
- iv. To establish symmetry of information between the Promoter and Allottees.
- v. To impose certain responsibilities on both Promoter and Allottees.
- vi. To establish regulatory oversight mechanism to enforce contracts.
- vii. To establish fast-track dispute resolution mechanism.
- viii. To promote good governance in the sector which in turn would create investor confidence.

Real Estate (Regulation & Development) Act, 2016 is a Central Act, enacted by the Central Government. *This Act came in to force, with effect from 1. 5.* 2016. However, as provided in the Act, the Regulatory Authority and the Appellate Tribunal were required to be established within the period of one year i.e. on or before 30. 4. 2017.

1.2. Key definitions

i. 'Allottee'

As defined in **Section 2** (d) of the Act, 'Allottee' means the person to whom a plot etc. is allotted or sold or transferred by Promoter and also the person who subsequently acquired such property, but not the 'tenant'.

ii. 'Apartment'

As per Section 2 (e) of the Act, 'Apartment' means block, chamber, dwelling unit, flat, office, showroom, shop, godown, premises, suite, tenement, unit or

any other separate and self-contained part of any immovable property, for the use of residence, commercial, profession etc.

iii. 'Carpet Area'

As defined in **Section 2** (**k**) of the Act, 'Carpet Area' means the net usable floor area of an apartment, excluding the area covered by the external walls, areas under service shafts, exclusive balcony or verandah area and exclusive open terrace area, but includes the area covered the internal partition walls of the apartment.

iv. 'Commencement Certificate'

As per **Section 2** (**m**) of the Act, 'Commencement Certificate' means certificate or the building permit or the construction permit, issued by the Competent Authority, to begin development work, on any immovable property, as per sanctioned plan.

v. 'Common Area'

As defined in **Section 2 (n)** of the Act, 'Common Area' means the entire land of the project, stair cases, lifts, lobbies, fire escapes, entrances, exists, basements, terraces, parks, play areas, open parking areas, common storage spaces, accommodation for security persons, cabin/area of common services, water tanks, sumps, motors, fans, pumps, compressors, ducts, all community and commercial facilities, and all other portion necessary and convenient for maintenance, safety etc. and in common use.

vi. 'Competent Authority'

As per **Section 2** (**p**) of the Act, 'Competent Authority' means the Local Authority established under the law, to give permission for development of property.

vii. 'Completion Certificate'

As defined in **Section 2** (q) of the Act, 'Completion Certificate' means certificate issued by the Competent Authority certifying that the project has

been developed, according to the sanctioned plan, layout plan and specifications, as approved.

viii. 'Estimated Cost'

As defined in **Section 2** (v) of the Act, 'Estimated Cost' means the total cost involved in developing the project which includes the land cost, cess, development and other charges.

ix. 'External Development Works'

As defined in **Section 2** (w) of the Act, 'External Development Works' means roads, landscaping, water supply, sewage, drainages, transformer, sub-station, solid waste management and disposal, etc.

x. 'Occupancy Certificate'

As per **Section 2** (**zf**) of the Act, 'Occupancy Certificate' means certificate issued by the Competent Authority permitting occupation of any building which has provisions for civic infrastructure such as water, sanitation and electricity.

1.3. Registration of Projects & Agents

i. Projects eligible for registration

As per **Section 3** of the Act, all the new and ongoing projects for residential or commercial, where the area of the land is more than **500** square meters or number of apartments/Units are more than **eight**, but registration is not required, if completion certificate is already obtained, prior to commencement of this Act.

ii. Advertisement, booking or sale of unit

Section 3 of the Act prohibits advertisement, booking or sale of unit prior to the registration or if the registration is pending.

iii. Documents required for registration of project

As per **Section 4** of the Act, project details such as name, address, type of enterprise, last five years' project details, commencement certificate, sanctioned plan, layout plan, specifications, plan of development works, provisions of fire safety, electricity, drainages, location details, proforma of allotment letter, profoma of agreement for sale or conveyance deed, details about carpet areas of each Unit, balcony/verandahs, garages, name etc. of Real Estate Agent, contractors, architects, structural engineer etc. and declaration supported by affidavit signed by Promoter or any authorized person.

iv. Time limit for granting or refusing the registration

As per **Section 5** of the Act, such decision is required to be taken, within 30 days from the date of receipt of application with complete details.

v. Can registration be refused, without giving an opportunity of hearing?

No, as per proviso to **Section 5**, opportunity of hearing is required, before refusing the application for registration of project.

vi. What if the Authority exceeds the time limit for granting or refusing the registration?

If the Authority failed to register or refuse registration within the time limit, the project shall be deemed to be registered and the Authority after the further period of 7 days, is duty bound to provide registration number etc.

vii. Validity period for registered project

Registration of project shall remain in force till the date, as declared by the Promoter in the application, for completion of the project or phase thereof.

viii. Extension of period for completion of project

Promoter on the ground of 'force majeure', may apply for extension of period under **Section 6** of the Act and the Authority in reasonable circumstances, after recording reasons, may extend the period for completion of project.

However, before rejection of application for extension, opportunity of hearing is required to be given to the Promoter.

ix. Can a person act as Real Estate Agent without registration?

No, without registration as Real Estate Agent, under **Section 9** of the Act, activities such as any sale or purchase of any plot, apartment or building of any registered project are not permissible.

x. What are the functions of the Real Estate Agent?

As per **Section 10** of the Act, the Real Estate Agent has to maintain books of account, records and documents, not to involve in any unfair practice, not to make or support any false representation, and to make available the relevant information and documents of the project to Allottees.

1.4. Revocation

i. Can the registration be revoked/cancelled, if granted?

Where the Authority, suo moto or on receipt of complaint or on recommendation of Competent Authority, is satisfied that Promoter has violated provisions of any law, or the terms and conditions of the approval or is involved in an unfair practice or irregularities, may revoke/cancel the registration under **Section 7** of the Act.

ii. Procedure required for revocation of registration

As per Section 7 of the Act, notice stating the grounds for proposed revocation of registration is required to be issued inviting explanation within 30 days, from the Promoter for consideration.

iii. 'Unfair Practice'

Practice of false representation in any manner, about the standard of services, about approval or affiliation, or any other kind of fraudulent practices, adopted by Promoter, for the purpose of promoting sale or development of project.

iv. Actions by the Authority after revocation of registration

Firstly, to debar the Promoter from accessing its website and display his name and photograph as defaulter. Secondly, to inform RERA of other States and Union Territories about revocation. Thirdly, to freeze the bank account for appropriate utilization of fund. Fourthly, to carry out remaining work as provided in **Section 8** of the Act.

1.5. Functions & Duties of Promoter

i. Functions of the Promoter

As per **Section 11** of the Act, Promoter has to publish all the necessary details of the project on website and to update from time to time, to make available all the documents to Allottee, to provide stage wise time schedule for completion to Allottee, to comply with all the terms and conditions of the agreement for sale, to obtain completion or occupancy certificate and to hand over the possession to Allottee without any undue delay, to execute sale deed, to pay all the arrears, to maintain essential services till formation of Association of Allottees and to cooperate in forming such Association.

ii. Compensation related to incorrect or false information provided through Advertisement or Prospectus or Model?

Section 12 the Act provides that if any person affected by such incorrect or false statement contained in Advertisement, Prospectus or Model, shall be compensated by the Promoter or if he intends to withdraw from the proposed project, he will be entitled for refund of entire investment, along with interest and compensation, provided under the Act.

iii. Can promoter demand a deposit before Agreement for Sale?

As per **Section 13** of the Act, Promoter cannot take an amount more than ten percent of the cost of the Unit, as deposit or advance, without executing an Agreement for Sale.

iv. Form prescribed for Agreement for Sale

Section 13 (2) of the Act provides for a common Form to be prescribed for Agreement for Sale mentioning all the necessary particulars like, specifications, internal and external development works, schedule for completion of work, schedule for payment by Allottee, date of handing over possession, conditions for cancellation of booking, payment of interest, in case of delay in payment or possession, formation of Association of Allottees etc.

v. Alterations permissible for a project

As per **Section 14** (2) of the Act, Promoter is duty bound to complete the construction, as per the sanctioned plan, lay out plan and specifications, and cannot make additions or alterations, without the permission of the Allottee concerned. However, minor changes as recommended by Architect or Engineer, may be made after intimation to the Allottee. For any other additions or alterations, consent of 2/3 of the Allottees is required.

vi. Can compensation be claimed for structural defect post possession?

As per **Section 14** (3) of the Act, within a period of 5 years, from the date of taking the possession, after requesting the Promoter to rectify such defects within 30 days, if it is not rectified by Promoter then, Allottee can claim compensation from the Promoter.

vii. Whether rights and liabilities in respect of any ongoing project, can be transferred to third party by Promoter?

Section 15 of the Act provides that without the consent of 2/3 of Allottees and prior permission of RERA Authority, such transfer is not permissible. Even after permission, the intending Promoter/Third Party will be liable to comply with all the pending obligations. However, on this ground, such third party will not be entitled for extension of time for completion of project.

viii. Is there any provision for obtaining insurance of ongoing project?

Section 16 of the Act provides that Promoter to obtain insurance in respect of land, building, construction work etc. and to pay premium for that, till transfer to Association of Allottees.

ix. Provisions for execution of sale deed, handing over the possession and necessary documents

Section 17 of the Act provides that within the period of 3 months, from the date of issuance of occupancy certificate, Promoter to execute registered sale deed in favour of Allottee and to hand over the possession along with the title documents thereof. Further, within the period of 30 days, from the date of occupancy certificate, Promoter to hand over all the necessary documents, plans etc., to the Association of Allottees.

x. Allottee rights in case of failure in completion of project or handing over the possession

Section 18 (1) of the Act provides that if the Promoter fails to complete the project or is unable to give possession and the Allottee on this ground, wishes to withdraw from the project, he will be entitled to get the refund with interest including compensation. However, if he does not intend to withdraw from the project, he will be entitled to get interest for every month delay, till handing over the possession.

xi. Compensation entitled for Allottee due to defective land title

Section 18 (2) of the Act provides that in case of defective title of land, Allottee will be entitled to get compensation and for that the provisions of law of limitation, shall not be applicable.

xii. Compensation related to case of failure of discharge of any other obligations

Section 18 (3) of the Act provides that if the Promoter fails to discharge any other obligations imposed under the Act, Rules, Regulations or the terms of agreement, Allottee will be entitled to claim compensation.

1.6. Rights & Duties of Allottees

i. What are the rights of Allottees?

As provided in **Section 19** of the Act, Allottees have right to obtain information relating to sanctioned plan, layout plan, specifications, stage wise time schedule of completion of the project, provisions of water, sanitation, electricity and other amenities and services, date of handing over the possession, to get registered a sale deed, to claim interest and compensation in case of failure on the part of the Promoter etc.

ii. What are the duties of Allottees?

As provided in **Section 19** of the Act, Allottees shall be responsible to make necessary payments, in the manner and within the time as prescribed, in the agreement for sale, and also to pay his share of registration fees, taxes, maintenance, rent etc., to pay interest on the due amount, to take possession of Flat/Unit, within a period of two months of occupancy certificate, to cooperate in formation of Association of Allottees, etc.

1.7. Real Estate Regulatory Authority

i. Establishment of the Real Estate Regulatory Authority

The State Government has power to establish the Authority in the respective State, under **Section 20** of the Act.

ii. Who is eligible to appointed as Chairperson of the Authority?

As provided in **Section 22** of the Act, person having adequate knowledge of and professional experience of at least twenty years in urban development, housing, real estate development, infrastructure, economics, technical experts from relevant fields, planning, law, commerce, accountancy, industry, management, social service, public affairs, or administration or person who has held the post of Additional Secretary to the Central Government or any

equivalent post in the Central or State Government, is eligible for such appointment.

iii. Who is eligible to be appointed as members of the Authority?

As provided in **Section 22** of the Act, person having adequate knowledge of and professional experience of at least fifteen years in urban development, housing, real estate development, infrastructure, economics, technical experts from relevant fields, planning, law, commerce, accountancy, industry, management, social service, public affairs, or administration or person who has held the post of Secretary to the State Government or any equivalent post in the Central or State Government, is eligible for such appointment.

iv. Procedure for appointment of Chairperson and Members of Authority

As per Section 22 of the Act, the State Government to appoint Chairperson and Members of the Authority, on the recommendations of a Selection Committee, consisting of the Chief Justice of the High Court or his nominee, the Secretary of the Department dealing with Housing and the Law Secretary.

v. Office term of Chairperson and Members of Authority

Section 23 of the Act provides that Chairperson and Members shall hold office, for a term not exceeding five years, from the date on which they enter upon their office, or until they attain the age of sixty-five years, whichever is earlier, and shall not be eligible for re-appointment.

vi. Who has general powers of supervision of the Authority?

As per **Section 25** of the Act, Chairperson shall have the powers of general superintendence and directions, in the conduct of the affairs of Authority.

vii. Who has powers to appoint other officers and employees of Authority?

As provided in **Section 28** of the Act, the State Government in consultation with Authority, may appoint other officers and employees, as it considers necessary.

viii. Eligibility to file complaint before Authority or Adjudicating Officer

Section 31 of the Act provides that any aggrieved person may file a complaint with the Authority or Adjudicating Officer for any violation or contravention of the provisions of this Act or Rules, and Regulations, against any Promoter, Allottee or Rea Estate Agent.

ix. Functions of the Authority for promotion of real estate sector

As provided in **Section 32** of the Act, the Authority for promotion of real estate sector, to recommend to the Government on protection of interest of Allottees, Promoters, Real Estate Agents, to create single window system for approval and completion of the projects, to create grievance redressal mechanism, to suggest measures to encourage investment in this sector, for quality of construction, for grading of projects, for amicable conciliation of disputes, for digitization of records and for better services for development of this sector.

x. What are the functions of the Authority?

Section 34 of the Act provides that the Authority to register and regulate the real estate projects and agents, to maintain website publishing necessary information about registration, extension, cancellation or revocation of projects, Promoters as defaulters, Real Estate Agents, to fix the fees, to ensure compliance of obligations under the Act, Rules and Regulations and orders/directions, issued by the Authority.

xi. Whether the Authority has powers to call for information and conduct an investigation?

As per **Section 35** of the Act, the Authority on a complaint or suo moto, may after recording reasons, exercise powers as vested in Civil Court and call for information from any Promoter, Real Estate Agent or Allottee and also appoint one or more persons, to make an inquiry, in relation to any affairs, under the Act, Rules or Regulations.

xii. Whether the Authority has powers to issue interim orders?

Section 36 of the Act empowers the Authority to restrain Promoter, Real Estate Agent or Allottee, from committing any act, till conclusion of inquiry or further order, even without issuing notice to such party.

xiii. Whether the Authority has powers to issue directions?

Section 37 of the Act empowers the Authority to issue any direction against Promoter, Real Estate Agent or Allottee, as it may consider necessary, for the purpose of discharging its functions, under the provisions of the Act, Rules or Regulations.

xiv. Whether the Authority has powers to impose penalty or interest?

Section 38 of the Act empowers the Authority, to impose penalty or interest upon any Promoter, Real Estate Agent or Allottee, for contravention of any provisions of the Act, Rules or Regulations, after giving opportunity of hearing, to such party.

xv. Whether the Authority has powers to rectify its orders?

Section 39 of the Act empowers the Authority, to rectify its mistake apparent from the record and amend any order, within the period of two years, from the date of order, if no appeal is preferred, against such order.

xvi. Procedure required for recovery of interest, penalty or compensation

Section 40 (1) of the Act provides that in case of failure, the due amount of interest, penalty or compensation, may be recovered from Promoter, Real Estate Agent or Allottee, by the Authority or the Adjudicating Officer or the Appellate Tribunal, as an arrears of land revenue.

xvii. Procedure required for enforcement of order or direction passed by the Authority

Section 40 (2) of the Act provides that in case of failure, in complying with any order or direction, the same can be enforced by the Authority or the

Adjudicating Officer or the Appellate Tribunal, as if it is passed by any Civil Court.

1.8. Offences, Penalties & Adjudication

i. Penalty prescribed for non-registration of project

In case of contravenes of the provisions of **Section 3**, Promoter shall be liable to a penalty, which may extend up to ten percent of the estimated cost of the project, under **Section 59 (1)** of the Act.

ii. Punishment prescribed for non-compliance of the order/direction passed

In case of non-compliance of such order/direction passed under **sub-Section** (1) of Section 59 for non-registration or continuation of violation, Promoter shall be punishable with imprisonment for a term, which may extend up to three years or with fine, which may extend up to a further ten percent of the estimated cost of the project, or with both, under Section 59 (2) of the Act.

i. Penalty prescribed for false information or contravention of the provisions of Section 4 of the Act.

Promoter shall be liable to a penalty which may extend up to five percent of the estimated cost of the project, under **Section 60** of the Act, in case of false information or contravention of the provisions of **Section 4** of the Act.

ii. Penalty prescribed for contravention of other provisions of the Act

Promoter shall be liable to a penalty which may extend up to five percent of the estimated cost of the project, under **Section 61** of the Act, in case of contravention of any provisions, other than the provisions of Sections 3 and 4 of the Act.

iii. Penalty prescribed for non-registration as Real Estate Agent

Real Estate Agent shall be liable to a penalty of ten thousand rupees for every day during which such default continues, which may cumulatively extend up to five percent of the cost of the plot, apartment or building of the project, under **Section 62** of the Act, for non-compliance or contravention of the provisions of **Sections 9** and **10** of the Act.

iv. Penalty prescribed for non-compliance or contravention of order or direction of the Authority by Promoter

Section 63 of the Act provides that Promoter shall be liable to a penalty for every day during which such default continues, which may cumulatively extend up to five percent of the estimated cost of the project.

v. Penalty prescribed for non-compliance or contravention of order or direction of the Appellate Tribunal by Promoter

Section 64 of the Act provides that Promoter shall be punishable with imprisonment, for a term which may extend up to three years or with fine for every day during which such default continues, which may cumulatively extend up to ten percent of the estimated cost of the project or with both.

vi. Penalty prescribed for non-compliance or contravention of order or direction of the Authority by Real Estate Agent

Section 65 of the Act provides that Real Estate Agent shall be liable to a penalty for every day during which such default continues, which may cumulatively extend up to five percent of the estimated cost of the plot, apartment or building of the project.

vii. Penalty prescribed for non-compliance or contravention of order or direction of the Appellate Tribunal by Real Estate Agent

Section 66 of the Act provides that Real Estate Agent shall be punishable with imprisonment, for a term which may extend up to one year or with fine for every day during which such default continues, which may cumulatively extend up to ten percent of the estimated cost of the plot, apartment or building of the project or with both.

viii. Penalty prescribed for non-compliance or contravention of order or direction of the Authority by Allottee

Section 67 of the Act provides that Allottee shall be liable to a penalty for the period during which such default continues, which may cumulatively extend up to five percent of the estimated cost of the plot, apartment or building of the project.

ix. Penalty prescribed for non-compliance or contravention of order or direction of the Appellate Tribunal by Allottee

Section 68 of the Act provides that Allottee shall be punishable with imprisonment, for a term which may extend up to one year or with fine for every day during which such default continues, which may cumulatively extend up to ten percent of the estimated cost of the plot, apartment or building of the project or with both.

x. Punishment liability for the offence committed by a Company

Section 69 (1) of the Act provides that every person who, at the time, the offence was committed, was in-charge of, or was responsible to the company for the conduct of the business of the company, as well as the company, shall be deemed to be guilty of the offence, unless such person proves that the offence was committed without his knowledge or he had exercised due diligence to prevent the commission of such offence.

Section 69 (2) provides that in case where it is proved that the offence has been committed with the consent or connivance or is attributable to any neglect on the part of any director, manager, secretary or other officer of the company, then he shall also be deemed to be guilty of such offence.

xi. Whether compounding of offences permissible under the Act?

Section 70 of the Act provides that if any person is punished with imprisonment under this Act, the punishment may, either before or after the institution of the prosecution, be compounded by the Court, on such terms and conditions and on payment of such sums, as may be prescribed.

xii. Eligibility to be appointed as Adjudicating Officer for adjudging compensation

As provided in **Section 71** (1) of the Act, a judicial officer, who is or has been a District Judge, can be appointed by the Authority, in consultation with the Government, for holding inquiry in the prescribed manner, after giving any person concerned, a reasonable opportunity of being heard, for the purpose of adjudging compensation, under Sections 12, 14, 18 and 19 of the Act.

xiii. Complaints pending before Consumer Disputes Redressal Forum

Proviso to Section 71 (1) of the Act provides that any person, whose Complaint is pending before the Consumer Disputes Redressal Forum, on or before the date of commencement of this Act, may withdraw the Complaint and file an application before the Adjudicating Officer, under this Act.

xiv. Time prescribed for disposal of Complaint for compensation

Section 71 (2) of the Act provides for expeditious disposal, within a period of sixty days, or to record reasons for delay in disposal.

xv. How to conduct inquiry for adjudging compensation?

As per **Section 71** (3) of the Act, the Adjudicating Officer has power to summon and enforce the attendance of any person acquainted with the facts and circumstances of the case, to give evidence or to produce any documents, and upon satisfaction that the person has failed to comply with any of the relevant provisions of Sections 12, 14, 18 and 19, may direct to pay compensation or interest, as thinks fit in accordance with these provisions.

xvi. Factors to be considered while adjudging compensation

As per **Section 72** of the Act, while adjudging quantum of compensation or interest, (a) the amount of disproportionate gain or unfair advantage, (b) the amount of loss caused (c) the repetitive nature of the default and (d) any other factors, which are relevant, to be considered by the Adjudicating Officer.

1.9. Finance, Accounts, Audit & Reports

i. What is meant by 'Real Estate Regulatory Fund'?

As per **Section 75** of the Act, Real Estate Regulatory Fund means, the fund created by the Government, from the source of grants received by the Authority from the Government, and the fees received under the Act by the Authority, to meet with the expenses to discharge its functions under the Act.

ii. Budget and audit of accounts of the Authority

As per **Section 77** of the Act, every year the Authority to prepare a budget, to maintain accounts and other records, for the purpose of audit by the Comptroller and Auditor General of India.

iii. Preparation of annual report

Section 78 of the Act provides that the Authority shall prepare annual report about the activities and accounts of previous year, and programs of work for the coming year, to be placed before the State Legislature.

1.10. Real Estate Appellate Tribunal

i. Who has power to establish the Real Estate Appellate Tribunal?

The State Government has power to establish the Appellate Tribunal in the respective State under **Section 43** of the Act.

ii. Edibility to be appointed as Chairperson of the Appellate Tribunal?

As per **Section 46** (1) of the Act, a person shall not be qualified for appointment as Chairperson of the Tribunal, unless he is or has been a Judge of a High Court.

iii. Edibility to be appointed as Judicial Member of the Appellate Tribunal?

As per **Section 46** (1) of the Act, a person shall not be qualified for appointment as Judicial Member of the Tribunal, unless he has held a judicial

office in the territory of India for at least fifteen years, or has been a member of the Indian Legal Service and has held the post of Additional Secretary of that service or any equivalent post, or has been an advocate for at least twenty years with experience in dealing with real estate matters.

iv. Edibility to be appointed as Technical/Administrative Member of the Appellate Tribunal

As provided in **Section 46 (1)** of the Act, a person who is well-versed in the field and professional experience of at least twenty years in urban development, housing, real estate development, infrastructure, economics, planning, law, commerce, accountancy, industry, management, public affairs, or administration or person who has held the post equivalent to the post of Additional Secretary to the Government of India or any equivalent post, in the Central or State Government, is eligible for such appointment.

v. Procedure for appointment of Chairperson and Members of Appellate Tribunal

As per Section 46 (2) and (3) of the Act, the State Government to appoint Chairperson, in consultation with the Chief Justice or his nominee, and the appointment of the Members on the recommendations of a Selection Committee, consisting of the Chief Justice of the High Court or his nominee, the Secretary of the Department dealing with Housing and the Law Secretary.

vi. Term of office for Chairperson and Members of Appellate Tribunal

Section 47 provides that Chairperson and Members shall hold office, for a term not exceeding five years, from the date on which they enter upon their office, or until they attain the age of sixty-seven and sixty-five years respectively, whichever is earlier, and shall not be eligible for re-appointment.

vii. Powers of the Appellate Tribunal?

Section 53 of the Act provides that the Tribunal shall not be bound by the procedure laid down by the Civil Procedure Code, and the rules of evidence contained in the Evidence Act, but guided by the principle of natural justice,

and shall have power to regulate its own procedure, and shall have the same powers, as are vested in a Civil Court for summons, attendance, discovery, production of documents, evidence, review, dismissal, ex-parte etc.

viii. Who has general powers of supervision of the Appellate Tribunal?

As per **Section 54** of the Act, Chairperson shall have the powers of general superintendence and directions, in the conduct of the affairs of Tribunal.

ix. Eligibility for representing a case on behalf of Applicant or Opponent

As per **Section 56** of the Act, the Applicant or Appellant may appear in person or may authorize one or more Chartered Accountants, Company Secretaries, Cost Accountants, or Legal Practitioners, or any of its officers, to present his or its case, before the Tribunal, Authority, or Adjudicating Officer.

x. Procedure required for executing orders passed by the Appellate Tribunal

Section 57 of the Act provides that every order shall be executable, as a decree of Civil Court and for this purpose, the Tribunal shall have all the powers of a Civil Court, and may transfer the order, to Civil Court for its execution.

xi. Challenging of order or decision of Appellate Tribunal

As per **Section 58** of the Act, an Appeal may be filed in the High Court, within a period of 60 days, against the order or decision of the Tribunal, on the grounds, specified in Section 100 of the C. P. Code.

1.11. Miscellaneous:

i. Whether Civil Court has jurisdiction, to deal with the subject matter, under this Act?

Section 79 of the Act provides that no Civil Court shall have jurisdiction, to entertain any suit or proceeding or to grant injunction, in respect of any matter, which the Authority or the Adjudicating Officer or the Appellate Tribunal is empowered to determine by or under this Act.

ii. Who can file Complaint for the offence punishable under this Act?

As per **Section 80** of the Act, no Court shall take cognizance of any offence punishable under this Act or the Rules or Regulations, except a complaint in writing made by the Authority or by officer duly authorized by the Authority.

iii. Whether the Authority can delegate its powers?

As per **Section 81** of the Act, the Authority may, by general or special order in writing, delegate its powers and functions, except the powers to make Regulations under Section 85, to any Member or Officer of the Authority or any other person, as it may deem necessary.

iv. Who has powers to make Rules, under the Act?

As per **Section 84** of the Act, the Government has powers, to makes Rules under this Act.

v. Who has powers to make Regulations, under the Act?

As per **Section 85** of the Act, the Authority has powers, to make Regulations under this Act.

vi. Whether the Officers and Employees of the Authority and Tribunal, can be said to be public servants?

As per **Section 87** of the Act, the Chairperson, Members and other Officers and employees of the Authority and the Appellate Tribunal and the Adjudicating Officer, to be deemed to be public servants, within the meaning of Section 21 of the IPC.

vii. What about the applicability of the provisions of other laws?

Section 88 of the Act provides that the provisions of this Act, shall be in addition to, and not in derogation of, the provisions of any other law, for the time being in force.

viii. Whether this Act has overriding effect?

Section 89 of the Act provides that the provisions of this Act, shall have effect, notwithstanding anything inconsistent therewith, contained in any other law, for the time being in force.

ix. What about the actions taken by the officers in good faith, under this Act?

Section 90 of the Act provides that no suit, prosecution or other legal proceedings shall lie against the Government or the Authority or Member or any Officer or the employee, for anything which is done in good faith or intended to be done, under this Act, Rules or Regulations.

2. The Real Estate (Regulation & Development) (General) Rules, 2017:

The State Government has framed the rules for implementation of the Real Estate (Regulation & Development) Act, 2016. It lays down all the necessary documents and procedures that are required for registration, extension and alteration of the project. Similarly, it prescribes formats to ensure compliance with the provisions of the Act. It addresses inquiries related to fees and refund, separate bank account and procedure for withdrawal of amounts for the project. This further deals with procedure for registration of real estate agents. It lays down the procedure for renewal and revocation of the registration, implementation of the orders, directions, or decisions of the Authority & Adjudicating Officer.

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2.1. Date of effect of the Gujarat Real Estate (Regulation and Development) (General) Rules, 2017

These Rules under the Act, came in to force, with effect from 1. 5. 2017.

2.2. Documents required for registration of project

As per **Rule 3 (1) and (2)** of these Rules, 2017, the Promoter has to furnish the additional information/documents about PAN card, complete details of Promoter, Partners, Directors, details about covered and open parking areas, details about the title-deed of the land and encumbrances thereof, details about the development agreement etc. and copies of relevant documents, in triplicate at the time of submitting application for registration in prescribed Form 'A'.

2.3. Fees prescribed for registration of project

As per **Rule 3 (3)**, the prescribed fees, to be paid by demand draft are as below,

- i. Group Housing- Rs. 5 per sq. m., if the project land is less than 1000 sq. meters. and Rs. 10 per sq. m., if the project land exceeds 1000 sq. meters., however, maximum Rs. 5,00,000/-.
- ii. Mixed Project- Rs. 10 per sq. m., if the project land is less than 1000 sq. meters. and Rs. 15 per sq. m., if the project land exceeds 1000 sq. meters., however, maximum Rs. 7,00,000/-.
- iii. Commercial- Rs. 20 per sq. m., if the project land is less than 1000 sq. meters. and Rs. 25 per sq. m., if the project land exceeds 1000 sq. meters., however, maximum Rs. 10,00,000/-.
- iv. Plotting- Rs. 5 per sq. m., however, maximum Rs. 2,00,000/-.

2.4. Declaration form prescribed under Rules

As per **Rule 3 (4),** declaration Form 'B' is required to be submitted along with an application for registration of project.

2.5. What about refund of fees, in case of withdrawal of application for registration?

Rule 3 (5) provides retention of 10% of registration fees, or Rs. 50,000/-, whichever is more, as processing fees, and refund of remaining fees to Promoter, in case of withdrawal of application, before expiry of period of 30 days.

2.6. Whether disclosed of estimated cost is required, at the time of registration of project?

Rule 3 (6) provides that the estimated cost, bifurcating the same, into market value of the land, construction cost, other costs, interest, taxes, cess, development charges, other charges, means of finance and the expenses already incurred till the date of application, along with the certificate of Chartered Account etc. is required to be disclosed, at the time of application for registration of the project.

2.7. What about the registration of ongoing projects?

As per **Rule 4** (1), the projects which has not received Completion Certificate, on the date of commencement of the provisions of the Act, are required to be registered, by submitting an application, as provided in Rule 3.

2.8. Additional information required for registration of ongoing projects

As per **Rule 4** (2), the Promoter has to furnish additional information about sanctioned and revised plan, layout plan, specifications, details about the amount already received from Allottees, and the remaining amount to be collected, status of project, time limit for completion of project, size of apartment on the basis of carpet area, and area of plot in case of plotting.

2.9. Opening of separate account in Bank and deposition of amount, in case of ongoing projects

Rule 4 (5) provides that in case of ongoing projects, the Promoter shall have to deposit 70% of the balance amount, which are to be realized from the

Allottees, in a separate account in Bank, within a period of three months of the application for registration.

2.10. Conditions applied for withdrawal of amount from the separate account maintained by Promoter

Rule 5 provides that the Promoter shall be entitled to withdraw the amounts from the separate account, to the extent of the cost already incurred and paid by the Promoter before the application for registration, and it shall be duly certified by a Chartered Accountant. After registration, he shall be entitled to withdraw the cost of land and construction, in proportion to the percentage of completion of the project, as certified by the Chartered Account, whereas the balance amount, upon issuance of Completion Certificate, after duly certified by Engineer, Architect and Chartered Account, as per physical condition, at the site.

2.11. What about the issuance of Certificate of Registration of Project, under Section 5 of the Act?

Rule 6 provides that the Authority shall issue Certificate of Registration in Form 'C' to the Promoter, mentioning validity period. In case of rejection of application for registration, the Authority shall inform the Promoter in Form 'D'.

2.12. Procedure for acquiring extension for a project

As per **Rule 7**, in case where the project could not be completed within the validity period, the Promoter has to submit an application in Form 'E' for extension, along with an explanatory note, setting out the grounds and reasons for delay in completion of the project, together with relevant documents, and ½ of the registration fees. However, where extension of registration is due to force majeure, the Authority may at its discretion waive the fees for such extension while issuing Extension Certificate in Form 'F'. In case of rejection of application, the Authority shall inform the Promoter in Form 'D'.

2.13. Procedure prescribed for revocation of registration, under Section 7 of the Act

Rule 8 provides that before revocation of registration, 30 days' notice stating the grounds, is required to be issued to the Promoter, to explain the circumstances, and also required to give hearing to him for defence.

2.14. Form prescribed in the Rules for Agreement for Sale

Rule 9 prescribes Annexure 'A' for Agreement for Sale for the purpose of Section 13 (2) of the Act. However, it is clarified that any Agreement for Sale, allotment letter etc. already executed, prior to the commencement of the Act, shall not limit the rights and interests of the Allottee, in any manner.

2.15. Procedure prescribed for registering as Real Estate Agent

As per **Rule 10**, an application is required to be submitted in Form, 'G' mentioning details about name, type of enterprise, particulars of its registration, bye-laws, memorandum of association, articles of association, photographs of proprietor, partners, directors, copy of PAN card, address proof of place of business, along with a demand draft for Rs. 10,000/- towards fees, in case of individual and Rs. 50,000/- other than individual.

2.16. Issuance of Certificate of Registration as Real Estate Agent

As per **Rule 11,** Certificate of Registration, as Real Estate Agent is required to be issued by the Authority, in Form 'H' for a period of 5 years, whereas intimation about rejection of application is required to be given in Form 'I'.

2.17. Provisions for renewal and revocation of registration, as Real Estate Agent

Rule 12 provides that an application in Form 'J' along with updated details as required under Rule 11, together with demand draft for ½ fees provided therein, is required to be submitted and in case of renewal, the Authority to inform the Agent in Form 'K', mentioning the renewal period for further 5 years, whereas in case of rejection, to intimate the Agent in Form 'I'.

Rule 13 provides that the Authority may revoke the registration for the reasons specified under Section 9 (7) of the Act, and intimate the Agent in Form 'I'.

2.18. Whether rate of interest is provided, under the General Rules, 2017?

As per **Rule 16**, the payment of interest under Sections 12, 18, and 19 of the Act, shall be the contractual rate, even in case of chargeable from the Allottee also, whereas in case where there is no contractual rate, the rate of interest shall be the rate which is prevalent, as per existing directives of RBI i.e. Marginal Cost of Lending Rate (MCLR), the State Bank of India Prime Lending Rate plus two percent and the effective date shall be from the date of payment made to the Promoter or from the date of default made by the Allottee in payment to the Promoter.

2.19. Time limit allotted to Allottee for reviving a refund by Promoter

As provided in **Rule 16**, the amount of refund together with interest or compensation, under the Act, Rules or Regulations, is required to be paid by Promoter to Allottee within the period of 45 days.

2.20. Conditions prescribed for compounding of offences under Section 70 of the Act

As provided in **Rule 19**, for compounding of offences punishable under Sections 59 and 64, 5% amount of the estimated cost of the project, whereas for offences punishable under Sections 66 and 68, 5% amount of the estimated cost of the plot, apartment, or building, is required to be recovered from the accused.

2.21. Method prescribed for implementation of orders, directions, or decisions

As provided in **Rule 20**, for the purpose of **Section 40 (2)** of the Act, every order shall be enforced in the same manner, as if it was a decree or order passed by the Principal Civil Court in suit proceedings and in case of inability

to execute, it can be transferred to Civil Court having jurisdiction for its execution.

3. The Real Estate (Regulation & Development) (General) Regulations, 2017:

The segment consists of the general regulations specified by Gujrat Real Estate Regulatory Authority, in addition to the Real Estate (Regulation & Development) Act, 2016 and State Government General Rules, 2017. Consisting of procedure for appointment of officers, establishment of consultants and experts. Publishing of annual report on statement of accounts on webpage and formats prescribed for withdrawal of money from the separate bank. Information on conducting the adjudication proceedings and maintenance of its records by the authority. Prescribed form and formats related to compliances. Issuance of orders and directions and inherent powers of the Authority.

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3.1. Date of effect of the Gujarat Real Estate Regulatory Authority (General) Regulations, 2017

These **Regulations**, 2017 came into force with effect from 7. 9. 2017.

3.2. What means by 'Consultant'?

As defined in **Regulation 2** (vi), Consultant includes any person not in the employment of the Authority, who may be appointed as such, to assist the Authority, on any matter required to be dealt with by the Authority under the Act, Rules and Regulations.

3.3. Formats prescribed for withdrawal of money from separate bank account

Regulation 3 provides Form No. 1, 2 and 3, for Certificates to be issued by the Architect, Engineer and Chartered Accountant respectively, for withdrawal of amount from the separate bank account during progress of work, whereas Form 4 for withdrawal of the amount, after completion of the building or wing of the project.

Similar Certificates are provided under **Regulation 3-A**, for plotting Project and Occupancy Certificate Form 4-A to be issued by the Project Architect.

3.4. Is it required to submit the hard copy of the Application?

Section 4 and Section 9 of the Act, Regulation 3-B provides that every application under Section 4 and Section 9 of the Act shall be submitted online as well as in hard copy, with all the details and the documents to the Authority and such hard copy, to be submitted at least within a period of 7 days, from the date of online application.

3.5. Is it required, to upload the annual report on statement of accounts on webpage by the Promoter?

As provided in **Regulation 4**, the annual report on statement of accounts, in Form 5, in accordance with the third proviso to Section 4 (2) of the Act, duly certified and signed by the Chartered Accountant, is required to be uploaded on webpage by the Promoter.

3.6. Displaying of approved plans & specification at the project site

Regulation 5 provides that the sanctioned plans, layout plans, along with specifications, approved by the Competent Authority shall be prominently displayed by the Promoter, at the project site.

3.7. Whether party-in-person may represent his case in Gujarati?

Regulation 9 provides that the proceedings of the Authority shall be conducted in English, provided that the Authority shall allow any person to plead or represent his case in Gujarati.

Regulations 10 and 11 provide that the Authority has discretion to accept the Complaint, either in English or in Gujarati, with a direction to submit translation thereof, in English.

Regulation 12 further provides that the Authority may direct to provide translation of Petitions and the documents in to English or Gujarati.

3.8. Procedure for appointment of Officers, Consultants, Experts etc., by the Authority

Regulation 14 provides that the Authority shall have the powers to appoint the Secretary, Officers, employees for discharging various duties and also to appoint Consultants, Lawyers, Experts to assist the Authority, in the discharge of its functions.

3.9. How to conduct the adjudication proceedings by the Authority?

Regulation 25 provides that the Authority by general or specific order may direct that specific matters or issues, other than the matters fall under Sections 12, 14, 18 and 19 of the Act, be heard and decided by a single bench of either the Chairperson or any Member of the Authority.

3.10. Records of the adjudication proceedings maintained by the Authority?

As per **Regulation 30**, the Authority shall maintain an indexed database of its records including, complaints filed, details of hearings conducted, and orders/documents issued from time to time.

3.11. What about the issuance of orders and directions?

Regulation 39 provides that subject to the provisions the Act, Rules and Regulations, the Authority may, from time to time, issue orders and directions, in regard to the implementation of the Regulations and procedure to be followed, as it deems fit.

3.12. Inherent powers of the Authority

Regulation 40 provides that nothing in the Regulations shall be deemed to limit or otherwise affect the inherent powers of the Authority, to make such orders, as may be necessary for meeting the ends of justice or to prevent the abuse of the process of the Authority.

4. The Real Estate (Regulation & Development) (Appellate Tribunal) Rules, 2016:

The following segment consists of directions related to the rules specified by the State Government related to Appellate Tribunal under the Real Estate (Regulation & Development) Act, 2016. It comprises of information on filing an appeal, selection procedure of chairperson/members and establishment of the appellate tribunal as well as powers of the chairperson and additional powers of Appellate Tribunal.

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4.1. Date of effect of the Gujarat Real Estate (Regulation and Development) (Matters Relating to the Gujarat Real Estate Appellate Tribunal) Rules, 2016

These Rules came into force with effect from 29. 10. 2016.

4.2. Procedure for filing an Appeal before the Appellate Tribunal

As provided in **Rule 3**, an Appeal is required to be filed in Form 'A', along with an attested true copy of the order under challenge, documents which are relied upon and referred to in the Appeal, and the index of the documents, together with a demand draft for Rs. 1,000/- towards fees.

4.3. Selection procedure of Members of the Appellate Tribunal

As per **Rule 4** of the Rules, the Government to make reference to the Selection Committee, on receipt of such reference, the Selection Committee, after following the procedure as deemed fit, including appointment of Search Committee, shall have to suggest a panel of names i.e. two names for each vacancy, within a period of sixty days, and then the Government, within thirty days, shall have to select one of them, for the vacancy.

4.4. Additional powers of Appellate Tribunal

As per **Rule 8**, the Appellate Tribunal, in addition to the powers specified in the Act, shall have the powers to call upon any experts or consultants from the fields of economics, commerce, accountancy, real estate, competition, construction, architecture or engineering or from any other discipline to assist the Tribunal in the conduct of any inquiry or proceedings.

4.5. Administrative powers of the Chairperson of the Appellate Tribunal

Chairperson under **Rule 9**, has powers pertaining to staff strength, wages, salary, perquisites, personal polices, creation and abolition of posts, appointments, promotions and confirmation, acceptance of resignations, authorization of tours, medical bills, leaves, hiring of vehicles, nominations for seminars, conferences and trainings, staff welfare expenses, scraping of assets, disciplinary actions, etc.

5. The Real Estate (Regulation & Development) (RERA) Matters Relating to the Real Estate Regulatory Authority Rules, 2016:

The following segment consists of directions related to the rules specified by the State Government about administrative matters of the authority in relation to the Real Estate (Regulation & Development) Act, 2016. It deals with the selection procedure and administrative powers of the chairperson of the Authority; information on additional powers of the authority, recovery of penalty, interest and compensation amount charged and publishing information on website. It further lays down the procedure for filing a complaint in the Authority, or holding of an inquiry by the authority. Relevant rules for annual statement of accounts, and annual report/return of RERA are also laid down.

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5.1. Date of effect of the Gujarat Real Estate (Regulation and Development) (Matters Relating to the Real Estate Regulatory Authority) Rules, 2016

These Rules under the Act, came in to force, with effect from 29. 10. 2016

5.2. Procedure for selection of Chairperson and Members of the Authority

As per **Rule 3** of the Rules, the Government to make reference to the Selection Committee, on receipt of such reference, the Selection Committee, after following the procedure as deemed fit, including appointment of Search Committee, shall have to suggest a panel of names i.e. two names for each vacancy, within a period of sixty days, and then the Government, within thirty days, shall have to select one of them, for the vacancy.

5.3. Administrative powers of the Chairperson of the Authority

Chairperson under **Rule 5**, has powers pertaining to staff strength, wages, salary, perquisites, personal polices, creation and abolition of posts, appointments, promotions and confirmation, acceptance of resignations, authorization of tours, medical bills, leaves, hiring of vehicles, nominations for seminars, conferences and trainings, staff welfare expenses, scraping of assets, disciplinary actions, etc.

5.4. Additional powers of the authority

As per **Rule 8**, the Authority, in addition to the powers specified in sub-section 35 of the Act, shall have the powers to require the Promoter, Allottee, or Real Estate Agent, to furnish required information or documents, and to requisite any public record or document or copy thereof, to call upon any experts/consultants to assist, and to inquire about payment of amount imposed as penalty, interest or compensation.

5.5. Recovery of penalty, interest and compensation amount

Rule 9 provides that the due amount of the penalty, interest and compensation to be recovered, as arrears of land revenue, in the manner provided in the Gujarat Land Revenue Code, 1879.

5.6. Rules for publishing information on website

Rule 10 prescribes in which manner, the required information to be published on website.

5.7. How to file a Complaint in Authority?

Rule 11 (1) of the Rules, 2016 provides that any aggrieved person may file a Complaint in Form 'A' (except for compensation) with the Authority, along with a fee of rupees one thousand in the form of demand draft, for violation any provisions of the Act, Rules and Regulations.

5.8. Procedure of holding an inquiry by the Authority

As provided in **Rule 11** (2), the Authority shall follow summary procedure and firstly, to issue notice along with particulars and documents to the Respondent, secondly, on appearance of Respondent, to explain the alleged contravention to him and in case he pleads guilty, to pass appropriate order about penalty, or in case of denial, ask explanation about alleged contravention, thirdly, if the explanation found satisfactory, may pass order to dismiss the Complaint, or if needed, direct the parties to produce further documents or evidence, fourthly, after receipt of required documents or

evidence, may pass appropriate order either for penalty or dismissal of Complaint. However, where any party though duly informed, remained absent, the Authority shall have the power to proceed further, in absence of such party.

5.9. Filing complaint for compensation before the Adjudicating Officer

Rule 12 (1) of the Rules, 2016 provides that any aggrieved person may file a Complaint in Form 'B' with the Adjudicating Officer, along with a fee of rupees one thousand in the form of demand draft, for compensation or interest, for violation of the relevant provisions of Sections 12, 14, 18 and 19 the Act.

5.10. Procedure for holding an inquiry by the Adjudicating Officer

As provided in **Rule 12** (2), the Adjudicating Officer shall follow summary procedure and firstly, to issue notice along with particulars and documents to the Respondent, secondly, on appearance of Respondent, to explain the alleged contravention to him and in case he pleads guilty, to pass appropriate order about compensation, or in case of denial, ask explanation about alleged contravention, thirdly, if the explanation found satisfactory, may pass order to dismiss the Complaint, or if needed, direct the parties to produce further documents or evidence, fourthly, after receipt of required documents or evidence, may pass appropriate order either for compensation or dismissal of Complaint. However, where any party though duly informed, remained absent, the Adjudicating Officer, shall have the power to proceed further, in absence of such party.

5.11. Annual statement of accounts of RERA

As per **Rule 13**, the Authority shall have to prepare a budget, to maintain proper accounts and other relevant records and also to prepare an annual statement of accounts, as provided in Section 77 of the Act, as per prescribed Form 'C'.

5.12. Annual repot/return of RERA

As per **Rule 14**, the Authority shall have to prepare its annual report, as provided in Section 78 of the Act, as per prescribed Form 'D'.

Date: **26. 05. 2021** Prepared by,

[P. R. Patel]

Adjudicating Officer,

RERA, Gandhinagar.